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June 10, 2016

Robert A. Zauzmer, Esq. Acting Pardon Attorney United States Department of Justice 145 N Street N.E. Room 5E.508 Washington, D.C. 20530

Re: Letter of Support for Petition for Executive Clemency, Jawad Musa f/k/a Leroy Moses

Dear Mr. Zauzmer:

I am writing to support the petition of Jawad Musa, formerly known as Leroy Moses, for executive elemency. In 1991, I was an Assistant United States Attorney in the Southern District of New York, and I was assigned to Mr. Musa's case. I handled the grand jury investigation and pretrial proceedings, took the case through trial, and represented the Government at the sentencing hearing in which Mr. Musa received a mandatory life sentence under 21 U.S.C. Section 851.

Last year, upon learning of the work of the Clemency Project 2014, I asked an attorney in my office to look up Mr. Musa's case and determine whether he was seeking clemency. Knowing that the Section 851 enhancement papers would not be filed under today's guidelines, I wanted to make sure his case was being reviewed. My colleague quickly determined that Mr. Musa had filed a clemency petition and that Professor Steve Zeidman and Mr. Jesse Levine were providing counsel in the clemency process.

Since that time, my colleague and I have spent a significant amount of time reviewing the file materials related to Mr. Musa and speaking with Professor Zeidman and Mr. Levine. Having carefully considered Mr. Musa's petition, it is my belief that it should be granted.

¹ I went on to serve in numerous other capacities during my 19 years in the Justice Department, including: line AUSA, supervisor, Interim U.S. Attorney and confirmed U.S. Attorney in the U.S. Attorney's Office in D.C.; Director of the Executive Office for United States Attorneys; General Counsel and Chief of Staff of the FBI; and Assistant Attorney General for National Security.

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While it was appropriate that Mr. Musa was convicted and sentenced as part of the government's effort to aggressively combat the scourge of drugs in the 1980's and 1990's, it is only fair that his mandatory life sentence be reconsidered in light of circumstances since that time.

By all accounts, Mr. Musa has led a life free of violence in prison, which is consistent with the lack of violence in his record prior to incarceration. To the extent that he has a record of infractions in prison, it largely relates to the use of drugs. I would submit that those drug infractions should have limited impact on your assessment of his deservingness for elemency given that (1) it is somewhat understandable that a person facing the prospect of life in prison may turn to drugs and (2) he ultimately showed the strength and character to reject drugs and stay drug free for the past four years.

Mr. Musa has also gone to great lengths to enrich and position himself to be a productive member of society, having taken approximately 50 courses while incarcerated, with topics ranging from business management to Spanish to psychology. That consistent level of voluntary educational activity reflects a strong desire for self-improvement, which bodes well for the prospects of a successful transition into society.

Finally, I was comforted to see that Mr. Musa retains a strong family support system in Baltimore, and that his family would be a critical component of a comprehensive re-entry plan, which includes familial support, employment opportunities and community-based integration efforts.

In light of these considerations, I believe that Mr. Musa's petition should be granted. Justice has been done for Mr. Musa's drug crime in 1991, and he has more than paid his debt to society. Mercy and fairness now dictate that he be given the opportunity to rejoin society and enjoy the balance of his life as a free man.

I appreciate the efforts you are putting into the President's clemency project. I also recognize the difficulty of distinguishing between those cases that deserve clemency and those that do not. These are tough decisions that have direct implications for public safety, and there is never any guarantee that a particular petition will result in a successful outcome. Nonetheless, based on my knowledge of Mr. Musa's original prosecution, my assessment of his conduct over the past 25 years, and my experience in law enforcement, I believe that his petition is one that deserves elemency.

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Thank you for considering my views on this important issue, and please contact me if I can be of any further assistance as you review Mr. Musa's petition.

Very truly yours,

Kenneth L. Wainstein

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